

Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 ACDA-05

TRSE-00 SAJ-01 CU-02 IO-10 OIC-02 SAM-01 NSCE-00

SSO-00 USIE-00 INRE-00 /074 R

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ISA/PP: MAJ. NAFTZINGER

JCS: COL. WILSON

ISA: MG BOWMAN

S/S:RKUCHEL

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FM SECSTATE WASHDC

TO AMEMBASSY BONN IMMEDIATE

USMISSION NATO IMMEDIATE

USCINCEUR IMMEDIATE

INFO AMEMBASSY MOSCOW

ALL NATO CAPITALS

USNMR SHAPE

USLOSACLANT

C O N F I D E N T I A L STATE 208645

E.O. 11652: GDS

TAGS: PFOR, NATO, CSCE, PARM

SUBJECT: CSCE CBM'S: EXERCISE REFORGER: NOTIFICATION
AND INVITATION TO OBSERVERS

ACTION ADDRESSEES HOLD FOR OOB SEPTEMBER 3

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JOINT STATE/DEFENSE MESSAGE

REFS: A. USNATO 4604, DTG 011815Z SEPT.

..... B. STATE 205873, DTG 290027Z AUG.

..... C. USCINCEUR 3109X0Z AUG
..... . BONN 14165, DTG 291657Z AUG.
..... E. BONN 14231, DTG 011337Z SEPT.
..... F. STATE 207255, DTG. 300008Z AUG.

1. REFORGER NOTIFICATION AND INVITATIONS TO OBSERVERS
PACKAGE SUGGESTED PARA 6, REF A IS GENERALLY ACCEPTABLE
BASIS FOR WORKING OUT FURTHER DETAILS. YOU SHOULD PRO-
CEED ACCORDINGLY, DRAWING ON ADDITIONAL GUIDANCE WHICH
FOLLOWS.

2. NOTIFICATION OF "STRAFFE ZUEGEL": U.S. EXERCISE CON-
CEPT FOR REFORGER OPERATIONS INCLUDES NOT ONLY MOVEMENT
OF US TROOPS TO AND FROM EUROPE BUT ALSO THEIR ACTIVITIES
WHILE DEPLOYED IN EUROPE. BOTH "STRAFFE ZUEGEL" AND

"CERTAIN TREK" MANEUVERS INVOLVE REFORGER EXERCISE
TROOPS, TOGETHER WITH US AND ALLIED TROOPS STATIONED
IN EUROPE. DIFFERENCE BETWEEN TWO MANEUVERS IS THAT
"STRAFFE ZUEGEL" IS UNDER FRG OPERATIONAL CONTROL
AND PROBABLY WILL NOT EXCEED 25,000 TROOP THRESHOLD,
WHILE "CERTAIN TREK" IS UNDER US OPERATIONAL CONTROL
AND WILL EXCEED THRESHOLD. NEVERTHELESS, WE BELIEVE
NOTIFICATION WOULD BE INCOMPLETE WITHOUT PARALLEL
TREATMENT OF BOTH FIELD MANEUVERS. IF FRG WOULD
PREFER, WE WOULD BE WILLING TO CHANGE TEXT IN REF B,
UNDER "NAME OF THE EXERCISE," TO READ: REFORGER 75,
DURING WHICH US FORCES WILL PARTICIPATE IN FIELD
MANEUVERS 'STRAFFE ZUEGEL' AND 'CERTAIN TREK',
RATHER THAN "REFORGER 75, INCLUDING FIELD MANEUVERS
'STRAFFE ZUEGEL' AND 'CERTAIN TREK'."

3. TROOP COUNT FOR REFORGER: REF C CONTAINS FIGURE
OF 10,400 US TROOPS, WHICH REPRESENTS ONLY THE NUMBER
OF TROOPS TO BE MOVED FROM US FOR REFORGER EXERCISE.
FOR USCINCEUR: REQUEST REVISED FIGURE ENCOMPASSING
SEVENTH ARMY TROOPS IN "CERTAIN TREK," SO AS TO
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COVER RELATED FIELD MANEUVERS. NOTE COULD THEN
READ "TOTAL US TROOPS IN REFORGER 75 AND RELATED
MANEUVERS."

4. TROOP COUNT FOR "STRAFFE ZUEGEL": WE WOULD PREFER
TO GIVE TOTAL COUNT FOR THIS MANEUVER, RATHER THAN TO
EXCLUDE FRG ELEMENTS. WE THUS ENDORSE USCINCEUR'S
REQUEST (REF C) FOR ASSISTANCE FROM BONN ON NUMBER OF
GERMAN TROOPS INVOLVED.

5. INVITATIONS TO OBSERVERS: WE ARE PREPARED TO DEFER
TO FRG ON GERMAN PREFERENCES GIVEN IN REFS D AND E,
SPECIFICALLY:

A. ALL CSCE STATES TO BE INVITED.

B. INVITATIONS TO BE DELIVERED BY FRG TO DIPLOMATIC REPRESENTATIONS IN BONN, INDICATING JOINT SPONSORSHIP WITH US, FRANCE, CANADA.

C. SPECIFICATION THAT INVITEES BE FROM COUNTRIES' DIPLOMATIC REPRESENTATIVES IN BONN.

D. INVITATIONS TO BE LIMITED TO "CERTAIN TREK" MANEUVER PHASE.

6. IN CONCURRING AS INDICATED ABOVE, HOWEVER, YOU SHOULD MAKE CLEAR US DOES NOT REGARD INVITATIONS IN

THIS INSTANCE ON "ALL STATES" BASIS AND LIMITATION TO BONN DIPLOMATIC REPRESENTATIVES AS PRECEDENT FOR FUTURE ACTIONS. IN LATTER REGARD, WE DO NOT UNDERSTAND WHY VIENNA CONVENTION NEED UNDULY COMPLICATE RECEIVING OBSERVERS FROM CAPITALS, AND WE ARE CONCERNED THAT RESTRICTIVE CONDITIONS ON WESTERN IMPLEMENTATION OF OBSERVER CBM MAY ENCOURAGE WARSAW PACT TO INTERPRET CBM IN RESTRICTIVE MANNER.

7. NUMBER AND TYPE OF OBSERVERS: WE AGREE THAT FRG SHOULD MAKE CLEAR THAT INVITED STATES COULD SEND ONE OR AT MOST TWO-MAN OBSERVER TEAMS. WE WOULD NOT CONFIDENTIAL

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ENVISION SEPARATE TRANSPORTATION FOR EACH OBSERVER TEAM, NOR THEREFORE ANY NEED FOR "DRIVERS."

8. TEXT OF NOTES: FRG DRAFT IN REF E IS ACCEPTABLE, EXCEPT THAT WE WOULD PREFER NOT TO LINK PROVISION OF ADDITIONAL INFO TO RECEIPT OF NAMES AND RANK OF OBSERVERS, AS WE HAVE AVOIDED DOING IN MOST RECENT US DRAFT TEXT IN REF F. NO OBJECTION TO FRG PROPOSAL FOR CUTOFF DATE BY WHICH INVITEES ARE TO DESIGNATE OBSERVERS. REFERENCE TO FORTHCOMING FRG INVITATIONS COULD BE INSERTED AS A FINAL PARAGRAPH IN NOTIFICATION OF REFORGER ALONG FOLLOWING LINES: "IN CONNECTON WITH THE 'CERTAIN TREK' MANEUVER PHASE MENTIONED ABOVE, ARRANGEMENTS ARE BEING MADE TO PERMIT THE INVITATION OF OBSERVERS FROM STATES THAT PARTICIPATED IN THE CSCE. FURTHER COMMUNICATIONS ON THIS SUBJECT WILL BE FORWARDED BY THE FEDERAL REPUBLIC OF GERMANY, ON WHOSE TERRITORY 'CERTAIN TREK' WILL BE CONDUCTED."

9. TIMING: ACTION POSTS SHOULD CONTINUE TO ATTEMPT TO MEET SUGGESTED SCHEDULE IN REF F FOR AGREEMENT

ON PROCEDURES FOR OBSERVERS, SO AS TO PERMIT AMPLE
TIME FOR ADVANCE PLANNING BY MILITARY AUTHORITIES AND
FOR INVITED REPRESENTATIVES TO ADJUST THEIR SCHEDULES.

10. ABOVE GUIDANCE PREPARED PRIOR TO RECEIPT OF
USNATO 4771 WHICH REPORTS FRG PROPOSAL TO DELETE
ANY REFERENCE TO "STRAFFE ZUEGEL" IN NOTIFICATION OF
REFORGER. ALTHOUGH WE HAVE NOT FULLY REVIEWED LATEST
POLADS REPORT, OUR PRELIMINARY REACTION REMAINS THAT
REFORGER NOTIFICATION SHOULD CONTAIN PARALLEL TREATMENT
OF THE TWO CONCURRENT FIELD MANEUVERS IN MID-OCTOBER,
NOT ONLY FOR REASONS GIVEN REF B, BUT ALSO TO ELIMINATE

SOURCES OF CONFUSION AFTER PUBLIC ANNOUNCEMENT OF
REFORGER WHICH IS EXPECTED TO MAKE REFERENCE TO BOTH
OF THESE MANEUVERS.

ROBINSON

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